

**BEFORE THE
PUBLIC SERVICE COMMISSION OF
SOUTH CAROLINA**

DOCKET NO. 2019-3-E

In the Matter of)	
Annual Review of Base Rates)	DIRECT TESTIMONY OF
for Fuel Costs of Duke Energy Carolinas,)	KENNETH D. CHURCH FOR
LLC, Increasing Residential and Non-)	DUKE ENERGY CAROLINAS, LLC
Residential Rates)	

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Kenneth D. Church and my business address is 526 South Church Street,
3 Charlotte, North Carolina.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am the General Manager of Nuclear Fuels Engineering for Duke Energy Progress,
6 LLC (“DEP” or the “Company”) and Duke Energy Carolinas, LLC (“DEC”).

7 **Q. WHAT ARE YOUR PRESENT RESPONSIBILITIES AT DEC?**

8 A. I am responsible for nuclear fuel procurement and spent fuel management, as well as
9 the fuel mechanical performance, reactor core design, probabilistic risk assessment,
10 and safety analysis for the nuclear units owned and operated by DEP and DEC.

11 **Q. PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND**
12 **PROFESSIONAL EXPERIENCE.**

13 A. I graduated from North Carolina State University with a Bachelor of Science degree
14 in mechanical engineering. I began my career with DEC in 1991 as an engineer and
15 worked in various roles, including nuclear fuel assembly and control component
16 design, fuel performance, and fuel reload engineering. I assumed the commercial
17 responsibility for purchasing uranium, conversion services, enrichment services, and
18 fuel fabrication services at DEC in 2001. Beginning in 2011, I incrementally assumed
19 responsibility at DEC for spent nuclear fuel management along with the nuclear fuel
20 mechanical design and reload licensing analysis functions. Subsequently, I assumed
21 the same responsibilities for DEP following the merger between Duke Energy
22 Corporation and Progress Energy, Inc. before entering my current position in January
23 of 2019.

1 I have served as Chairman of the Nuclear Energy Institute's Utility Fuel
2 Committee, an association aimed at improving the economics and reliability of
3 nuclear fuel supply and use, and have also served as Chairman of the World Nuclear
4 Fuel Market's Board of Governors, an organization that promotes efficiencies in the
5 nuclear fuel markets. I am currently a registered professional engineer in the state of
6 North Carolina.

7 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
8 **PROCEEDING?**

9 A. The purpose of my testimony is to (1) provide information regarding DEC's nuclear
10 fuel purchasing practices, (2) provide costs for the June 1, 2018 through May 31, 2019
11 review period ("review period"), and (3) describe changes forthcoming for the
12 October 1, 2019 through September 30, 2020 billing period ("billing period").

13 **Q. YOUR TESTIMONY INCLUDES TWO EXHIBITS. WERE THESE**
14 **EXHIBITS PREPARED BY YOU OR AT YOUR DIRECTION AND UNDER**
15 **YOUR SUPERVISION?**

16 A. Yes. These exhibits were prepared at my direction and under my supervision, and
17 consist of Church Exhibit 1, which is a Graphical Representation of the Nuclear Fuel
18 Cycle, and Church Exhibit 2, which sets forth the Company's Nuclear Fuel
19 Procurement Practices.

20 **Q. PLEASE DESCRIBE THE COMPONENTS THAT MAKE UP NUCLEAR**
21 **FUEL.**

22 A. In order to prepare uranium for use in a nuclear reactor, it must be processed from an
23 ore to a ceramic fuel pellet. This process is commonly broken into four distinct

1 industrial stages: 1) mining and milling; 2) conversion; 3) enrichment; and 4)
2 fabrication. This process is illustrated graphically in Church Exhibit 1.

3 Uranium is often mined by either surface (i.e., open cut) or underground
4 mining techniques, depending on the depth of the ore deposit. The ore is then sent to
5 a mill where it is crushed and ground-up before the uranium is extracted by leaching,
6 the process in which either a strong acid or alkaline solution is used to dissolve the
7 uranium. Once dried, the uranium oxide (“U₃O₈”) concentrate – often referred to as
8 yellowcake – is packed in drums for transport to a conversion facility. Alternatively,
9 uranium may be mined by in situ leach (“ISL”) in which oxygenated groundwater is
10 circulated through a very porous ore body to dissolve the uranium and bring it to the
11 surface. ISL may also use slightly acidic or alkaline solutions to keep the uranium in
12 solution. The uranium is then recovered from the solution in a mill to produce U₃O₈.

13 After milling, the U₃O₈ must be chemically converted into uranium
14 hexafluoride (“UF₆”). This intermediate stage is known as conversion and produces
15 the feedstock required in the isotopic separation process.

16 Naturally occurring uranium primarily consists of two isotopes, 0.7%
17 Uranium-235 (“U-235”) and 99.3% Uranium-238. Most of this country’s nuclear
18 reactors (including those of the Company) require U-235 concentrations in the 3-5%
19 range to operate a complete cycle of 18 to 24 months between refueling outages. The
20 process of increasing the concentration of U-235 is known as enrichment. Gas
21 centrifuge is the primary technology used by the commercial enrichment suppliers.
22 This process first applies heat to the UF₆ to create a gas, then, using the mass
23 differences between the uranium isotopes, the natural uranium is separated into two

1 gas streams, one being enriched to the desired level of U-235, known as low enriched
2 uranium, and the other being depleted in U-235, known as tails.

3 Once the UF₆ is enriched to the desired level, it is converted to uranium
4 dioxide powder and formed into pellets. This process and subsequent steps of
5 inserting the fuel pellets into fuel rods and bundling the rods into fuel assemblies for
6 use in nuclear reactors is referred to as fabrication.

7 **Q. PLEASE PROVIDE A SUMMARY OF DEC'S NUCLEAR FUEL**
8 **PROCUREMENT PRACTICES.**

9 A. As set forth in Church Exhibit 2, DEC's nuclear fuel procurement practices involve
10 computing near and long-term consumption forecasts, establishing nuclear system
11 inventory levels, projecting required annual fuel purchases, requesting proposals from
12 qualified suppliers, negotiating a portfolio of long-term contracts from diverse sources
13 of supply, and monitoring deliveries against contract commitments.

14 For uranium concentrates, conversion, and enrichment services, long-term
15 contracts are used extensively in the industry to cover forward requirements and
16 ensure security of supply. Throughout the industry, the initial delivery under new
17 long-term contracts commonly occurs several years after contract execution. DEC
18 relies extensively on long-term contracts to cover the largest portion of its forward
19 requirements. By staggering long-term contracts over time for these components of
20 the nuclear fuel cycle, DEC's purchases within a given year consist of a blend of
21 contract prices negotiated at many different periods in the markets, which has the
22 effect of smoothing out DEC's exposure to price volatility. Diversifying fuel suppliers
23 reduces DEC's exposure to possible disruptions from any single source of supply.

1 Due to the technical complexities of changing fabrication services suppliers, DEC
2 generally sources these services to a single domestic supplier on a plant-by-plant basis
3 using multi-year contracts.

4 **Q. PLEASE DESCRIBE DEC'S DELIVERED COST OF NUCLEAR FUEL DURING**
5 **THE REVIEW PERIOD.**

6 A. Staggering long-term contracts over time for each of the components of the nuclear
7 fuel cycle means DEC's purchases within a given year consist of a blend of contract
8 prices negotiated at many different periods in the markets. DEC mitigates the impact
9 of market volatility on the portfolio of supply contracts by using a mixture of pricing
10 mechanisms. Consistent with its portfolio approach to contracting, DEC entered into
11 several long-term contracts during the review period.

12 DEC's portfolio of diversified contract pricing yielded an average unit cost of
13 \$49.52 per pound, on a delivery basis, for uranium concentrates during the review
14 period, representing an decrease of 1% per pound from the prior review period.

15 A majority of DEC's enrichment purchases during the review period were
16 delivered under long-term contracts negotiated prior to the review period. The
17 staggered portfolio approach has the effect of smoothing out DEC's exposure to price
18 volatility. The average unit cost of DEC's purchases of enrichment services was
19 \$125.78 per Separative Work Unit during the review period, representing an 8%
20 increase from the prior review period.

21 Delivered costs for fabrication and conversion services have a limited impact
22 on the overall fuel expense rate given that the dollar amounts for these purchases
23 represent a substantially smaller percentage – 16% and 4%, respectively, for the fuel
24 batches recently loaded into DEC's reactors – of DEC's total direct fuel cost relative

1 to uranium concentrates or enrichment, which are 43% and 37%, respectively.

2 **Q. PLEASE DESCRIBE THE LATEST TRENDS IN NUCLEAR FUEL**
3 **MARKET CONDITIONS.**

4 A. Prices in the uranium concentrate markets remain relatively low with the continued
5 lack of demand due to the March 2011 event at Fukushima. Industry consultants
6 believe production cutbacks are warranted in the near term due to oversupply
7 conditions and that market prices need to increase in the longer term to provide the
8 economic incentive for the exploration, mine construction, and production necessary
9 to support future industry uranium requirements.

10 Market prices for enrichment services have declined primarily due to reduced
11 demand and increased supplier inventories following the Fukushima event.

12 Fabrication is not a service for which prices are published; however, industry
13 consultants expect fabrication prices will continue to generally trend upward.

14 **Q. WHAT CHANGES DO YOU SEE IN DEC'S NUCLEAR FUEL COST IN THE**
15 **BILLING PERIOD?**

16 A. The Company anticipates an increase in nuclear fuel costs on a cents per kilowatt hour
17 ("kWh") basis through the next billing period. Because fuel is typically expensed over
18 two to three operating cycles (roughly three to six years), DEC's nuclear fuel expense
19 in the upcoming billing period will be determined by the cost of fuel assemblies loaded
20 into the reactors during the review period, as well as prior periods. The fuel residing
21 in the reactors during the billing period will have been obtained under historical
22 contracts negotiated in various market conditions. Each of these contracts contribute

1 to a portion of the uranium, conversion, enrichment, and fabrication costs reflected in
2 the total fuel expense.

3 The average fuel expense is expected to increase from 0.606 cents per kWh
4 incurred in the review period, to approximately 0.612 cents per kWh in the billing
5 period.

6 **Q. WHAT STEPS IS DEC TAKING TO PROVIDE STABILITY IN ITS**
7 **NUCLEAR FUEL COSTS AND TO MITIGATE PRICE INCREASES IN THE**
8 **VARIOUS COMPONENTS OF NUCLEAR FUEL?**

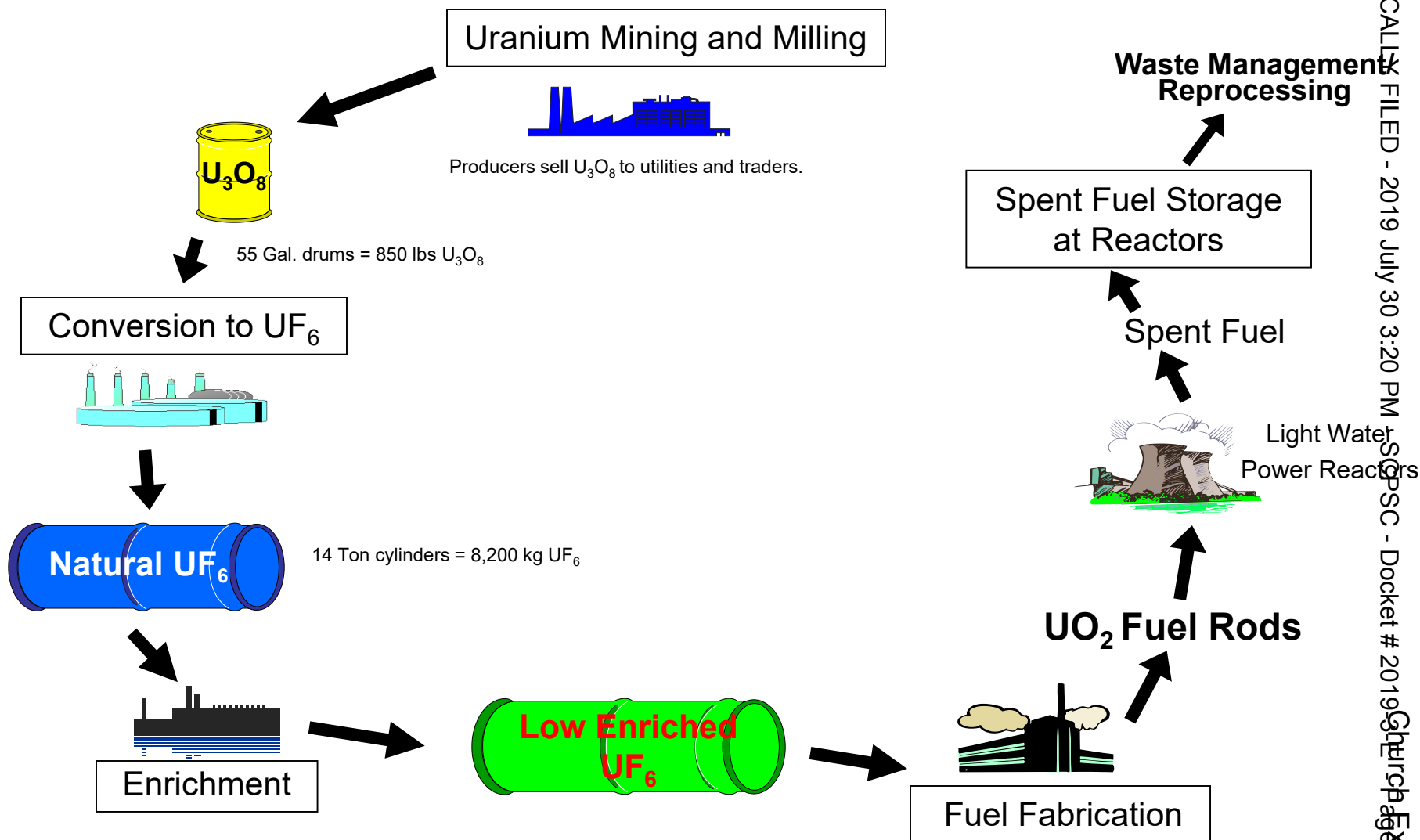
9 A. As I discussed earlier and as described in Church Exhibit 2, for uranium concentrates,
10 conversion, and enrichment services, DEC relies extensively on staggered long-term
11 contracts to cover the largest portion of its forward requirements. By staggering long-
12 term contracts over time and incorporating a range of pricing mechanisms, DEC's
13 purchases within a given year consist of a blend of contract prices negotiated at many
14 different periods in the markets, which has the effect of smoothing out DEC's
15 exposure to price volatility.

16 Although costs of certain components of nuclear fuel are expected to increase
17 in future years, nuclear fuel costs on a cents per kWh basis will likely continue to be
18 a fraction of the cents per kWh cost of fossil fuel. Therefore, customers will continue
19 to benefit from DEC's diverse generation mix and the strong performance of its
20 nuclear fleet through lower fuel costs than would otherwise result absent the
21 significant contribution of nuclear generation to meeting customers' demands.

22 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

23 A. Yes, it does.

The Nuclear Fuel Cycle



Church Exhibit 2**Duke Energy Carolinas, LLC Nuclear Fuel Procurement Practices**

The Company's nuclear fuel procurement practices are summarized below:

- Near and long-term consumption forecasts are computed based on factors such as: nuclear system operational projections given fleet outage/maintenance schedules, adequate fuel cycle design margins to key safety licensing limitations, and economic tradeoffs between required volumes of uranium and enrichment necessary to produce the required volume of enriched uranium.
- Nuclear system inventory targets are determined and designed to provide: reliability, insulation from market volatility, and sensitivity to evolving market conditions. Inventories are monitored on an ongoing basis.
- On an ongoing basis, existing purchase commitments are compared with consumption and inventory requirements to ascertain additional needs.
- Qualified suppliers are invited to make proposals to satisfy additional or future contract needs.
- Contracts are awarded based on the most attractive evaluated offer, considering factors such as price, reliability, flexibility and supply source diversification/portfolio security of supply.
- For uranium concentrates, conversion and enrichment services, long term supply contracts are relied upon to fulfill the largest portion of forward requirements. By staggering long-term contracts over time, the Company's purchases within a given year consist of a blend of contract prices negotiated at many different periods in the markets, which has the effect of smoothing out the Company's exposure to price volatility. Due to the technical complexities of changing suppliers, fabrication services are generally sourced to a single domestic supplier on a plant-by-plant basis using multi-year contracts.
- Spot market opportunities are evaluated from time to time to supplement long-term contract supplies as appropriate based on comparison to other supply options.
- Delivered volumes of nuclear fuel products and services are monitored against contract commitments. The quality and volume of deliveries are confirmed by the delivery facility to which the Company has instructed delivery. Payments for such delivered volumes are made after the Company's receipt of such delivery facility confirmations.